

East Riding of Yorkshire Council

Gypsy and Traveller

Accommodation Assessment

2018

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I Executive Summary

- I.1 This Gypsy and Traveller Accommodation Assessment (GTAA) for East Riding of Yorkshire Council sets out how the current and future accommodation needs of Gypsies, Travellers and Travelling Showpeople (collectively all referred to as travellers) residing in or resorting to East Riding have been assessed. The study, which covers the 15 year period 2018-2032, enables East Riding Council to develop a locally set target for travellers' pitches and plots, in line with the Government's document Planning policy for traveller sites (PPTS) (August 2015).
- I.2 Furthermore, the study addresses the changes to the planning definition of 'traveller' and informs the Council's wider strategic housing role of assessing housing needs of all residents in East Riding.
- I.3 The outcomes of this GTAA supersede the outcomes of the East Riding of Yorkshire Council Gypsy and Traveller Need Assessment that was published in November 2012.

Key findings

- I.4 The additional pitch and plot needs for travellers from 2018-2032 are set out below. The needs of three groups of households has been considered; households that meet the planning definition of a traveller; 'unknown' households, where an interview was not undertaken (either due to households refusing or not being present) who may meet the planning definition, and those households that do not meet the planning definition.
- I.5 However, it is only the needs of households who meet the planning definition and 'unknown' households that subsequently demonstrate that they meet it, that should be formally considered as need arising from the GTAA. An assumption, based on best practice, has been applied to determine a proportion of the overall 'unknown' households that are likely to meet the PPTS definition.
- I.6 The key findings in terms of additional pitch and plot numbers are summarised in Table I.

Table 1: Net pitch and plot requirement 2018-2032, for travellers that meet the planning definition

	2018-2022	2023-2027	2028-2032	Total
Pitches for Gypsies and Travellers that meet the planning definition	1	1	0	2
Plots for Travelling Showpeople that meet the planning definition	0	0	0	0

- 1.7 A potential need for upto 14 additional pitches from ‘unknown’ households, (where it is unclear whether or not they fall within the planning definition of being a traveller) has been identified.
- 1.8 Whilst acknowledging that there is no requirement to do so, the needs of Gypsies, Travellers and Travelling Showpeople who do not meet the PPTS definition of a traveller have also been included. Table 2 refers.

Table 2: Net pitch and plot requirement for households that do not meet the PPTS definition and for ‘unknown’ households

	2018-2022	2023-2027	2028-2032	Total
Pitches for Gypsies and Travellers that do not meet the definition	-3	3	2	2
Pitches for Gypsy and Travellers of unknown status	8	3	3	14
Plots for Travelling showpeople that do not meet the planning definition	0	0	0	0
Plots for Travelling showpeople of unknown status	0	0	0	0

- I.9 If information is made available that allows the planning definition to be applied to the 'unknown' households then the overall level of need could rise by upto a further 14 pitches, plus any concealed adult households or five year need arising from older teenagers living in these households.
- I.10 There is no evidence of need for transit site accommodation over the period 2018-2032, this will be reviewed through subsequent updated assessments.
- I.11 This GTAA has a base date of February 2018 as this is when the fieldwork was completed.

2 Introduction

2.1 This GTAA for East Riding Council is a key part of the Local Plan evidence base. It looks at the accommodation needs of travellers living within East Riding, both now and over the 15 year period to 2032. The findings of the assessment will help the Council to target provision of travellers' accommodation in the review of the Local Plan.

2.2 The aims of the GTAA are to:

- Identify current levels of accommodation provision for travellers;
- Identify current levels of need for traveller accommodation, including from overcrowded and concealed households;
- Identify traveller households living in bricks and mortar but needing to live on sites, and households living on sites but wanting to live in bricks and mortar housing;
- Assess household demand and preferences for new accommodation in terms of the type (pitch, plot, transit or bricks and mortar housing) of accommodation sought;
- Create a robust and transparent evidence base document to establish the likely permanent and transit site accommodation needs for travellers' pitches or plots in East Riding over a 15 year period; and
- Inform the development of future housing and planning policies within East Riding.

2.3 The outcomes of this GTAA supersede the outcomes of the East Riding of Yorkshire Council Gypsy and Traveller Need Assessment that was published in November 2012.

What is required by a GTAA?

- 2.4 The National Planning Policy Framework (NPPF) sets out government planning policies for England and how these are expected to be applied. The NPPF states that local planning authorities should have a clear understanding of how many homes are needed in their area, the different types of housing, including affordable housing, and the needs of different groups in the community (such as families with children, older people, people with disabilities, service families and people wishing to build their own homes). For the assessment of the accommodation needs of travellers, the NPPF signposts to the Planning policy for traveller sites (PPTS) (2015).
- 2.5 PPTS states that local authorities should make their own assessment of need for traveller sites and develop fair and effective strategies to meet that need through the identification of land for sites. A robust evidence base is required to establish accommodation needs and to set targets for pitch or plot provision to address the likely permanent and transit accommodation needs of travellers in East Riding.

Definition of Gypsies and Travellers for planning purposes

- 2.6 The most up to date definition of Gypsies and Travellers for planning policy is contained within PPTS. The planning definition reads:

For the purposes of this planning policy, “gypsies and travellers” means:

*Persons of nomadic habit of life whatever their race or origin, including such persons who on grounds of their own or their family’s or dependants’ educational or health needs or old age have ceased to travel **temporarily**, but excluding members of an organised group of travelling showpeople or circus people travelling together as such.*

In determining whether persons are gypsies or travellers in planning policy terms, the Government advises that consideration should be given to:

- a. Whether they previously led a nomadic habit of life;*
- b. The reasons for ceasing their nomadic habit of life;*
- c. Whether there is an intention of living a nomadic habit of life in the future, and if so, how soon and in what circumstances.*

For the purposes of this planning policy, “travelling showpeople” means:

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'Members of a group organised for the purposes of holding fairs, circuses or shows (whether or not travelling together as such). This includes such persons who on grounds only of their own or their family's or dependants' more localised pattern of trading, educational or health needs or old age have ceased to travel temporarily, but excludes Gypsies and Travellers as defined above.'

- 2.7 The amended definition represents a significant change to the 'gypsy status' definition as it now excludes members of these communities who have **permanently** stopped travelling. It no longer recognises ethnicity or culture and is purely based on nomadism.

The Impact of the Housing and Planning Act 2016 and the 'housing definition' of Gypsy and Travellers

- 2.8 Sections 225 & 226 of the Housing Act 2004 placed a duty on local authorities to carry out a GTAA and to follow statutory guidance when doing so. For the purposes of the 2004 Act, the ('housing') definition of Gypsies and Travellers was set out in Statutory Instrument 2006 No. 3190, 'The Housing (Assessment of Accommodation Needs) (Meaning of Gypsies and Travellers) (England) Regulations 2006', as follows:

The following definition of "gypsies and travellers" should now be used:

- (a) *persons with a cultural **tradition of nomadism** or living in a caravan; and*
- (b) *all other persons of a nomadic habit of life, whatever their race or origin, including:*
 - (i) *such persons who, on grounds only of their own or their family's or dependant's educational or health needs or old age, have ceased to travel temporarily or permanently; and*
 - (ii) *members of an organised group of travelling showpeople or circus people (whether or not travelling together as such).*

2.9 Section 124 of the Housing and Planning Act 2016 deletes section 225 & 226 of the Housing Act 2004. It also creates a new duty under section 8 of the Housing Act 1985 to consider the needs of people residing in or resorting to their district with respect to sites for caravans and the mooring of houseboats as part of the periodical review of housing needs.

2.10 The implications of section 124 of the Housing and Planning Act 2016 are:

- The needs of all caravan dwellers, including Gypsies and Travellers, are to be addressed through general periodic housing needs reviews rather than separate specific GTAAs; and
- By abolishing sections 225 and 226 of the Housing Act 2004, Statutory Instrument (2006) No. 3190, which set out the 'housing definition' of Gypsy and Traveller is removed and the definition it contains, no longer has any legal force.

2.11 Draft guidance on how to assess the housing needs of caravan dwellers has been issued which, when approved, will replace earlier guidance from 2007.

Equalities Act 2010

2.12 In addition to the 'planning definition' and the now obsolete 'housing definition' of Gypsy status, the Equalities Act 2010 has established that Roma Gypsies, Scottish Travellers and Travellers of Irish descent are covered by the 'protected characteristic' of race for the Act. The Council has a duty under the Equality Act to actively seek to eliminate unlawful discrimination, advance equality of opportunity and promote good race relations.

Assessing who meets the planning definition of a traveller

2.13 There is currently no Government guidance on the criteria that should be used to judge whether Gypsies and Travellers live a 'nomadic lifestyle'; however, case law helps to determine what constitutes a nomadic habit of life. Essentially, it is considered to be a person who, or household which, **travels for work** (or has ceased to travel only temporarily) and which involves staying away from their usual place of residence. Where some members of a household travel for work but other household members stay at the permanent home to meet dependents' educational or health needs, it seems likely that the household will continue to meet the planning definition. This is also likely to be the case where a family has stopped travelling because of dependents' educational or health needs, as long as they can show that they once travelled and plan to do so in future.

Implications for the GTAA

2.14 The planning definition change has implications for how the need for traveller accommodation is assessed and addressed. The effect of the amendment is that only the accommodation needs of travellers who meet the PPTS (2015) definition need to be assessed within a GTAA.

2.15 Consequently, settled households who do not meet the planning definition of 'traveller' should be assessed either through a Strategic Housing Market Assessment (SHMA), or through the assessment of all householders in caravan and houseboat accommodation, during the periodic housing review. This sits alongside the duty in the Equalities Act 2010 to have due regard to the needs of ethnic groups including Gypsies and Travellers.

2.16 However, the Council recognises that there is a demand for pitches and plots, both for people meeting the planning definition of 'travellers' or 'travelling showpeople' and for some of the settled Gypsy, Traveller and Travelling Showpeople community who do not meet the planning definition of traveller. Accordingly, the interview findings relating to Gypsies, Travellers and Travelling Showpeople who do not meet the planning definition are included within this updated assessment.

Defining accommodation need

2.17 The key aim of a GTAA is to identify the need for travellers' accommodation within the assessment area.

2.18 In terms of Travellers' accommodation needs (for those with a need to live in a caravan¹), the standard definition of housing need requires adjustment to take account of households:

- who have no authorised site on which to reside;
- where existing site accommodation is overcrowded or unsuitable and suitable accommodation is unobtainable;
- which contain suppressed households who are unable to set up separate family units, and are unable to access a place on an authorised site, or to afford land to develop one;
- which are unable to access a place on an authorised site, or obtain or afford land to develop on; and
- which are in bricks-and-mortar accommodation but whose existing accommodation is overcrowded or unsuitable (which may include unsuitability by virtue of a person's cultural preference not to live in bricks-and-mortar accommodation).

2.19 The questionnaire sought to establish whether existing accommodation is suitable.

Draft guidance to local housing authorities on the periodical review of housing needs – Caravans and Houseboats March 2016 (at p.4)
https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/507289/clause_115_draft_guidance.pdf

3 Methodology

- 3.1 The methodology used has been informed by an extensive review of best practice undertaken across England. The assessment takes into account the PPTS (2015) and the principles for assessing need outlined in Draft guidance to local housing authorities on the periodical review of housing needs: Caravans and Houseboats (DCLG) March 2016. The advice contained within ‘Best Practice for assessing the accommodation needs of Gypsies and Travellers’ (2016)² has also been considered. In depth local knowledge of sites has also helped to inform this assessment.
- 3.2 PPTS (2015) states under Policy A that when assembling an evidence base necessary to support their planning approach, planning authorities should:
- a. Pay attention to early and effective community engagement;
 - b. Co-operate with travellers, groups and other local authorities to prepare and maintain an up to date understanding of likely permanent and transit needs over the lifespan of the development plan; and
 - c. Use a robust evidence base to establish accommodation needs to inform the preparation of local plans and making planning decisions.
- 3.3 The stages below provide a summary of the methodological approach used within this study.

Glossary of Terms

- 3.4 A Glossary of Terms can be found at Appendix one

² <http://www.londongypsiesandtravellers.org.uk/wp-content/uploads/2017/03/Best-Practice-for-Gypsy-and-Traveller-Assessment-of-Accommodation-Needs.pdf>

Desk-based Review

3.5 A wide-range of secondary data was collected to inform this study. This includes;

- Census data;
- Caravan count data;
- Records of unauthorised sites/encampments;
- Information on planning applications and appeals;
- Enforcement information;
- Previous needs assessments; and
- National and local policy, guidance, best practice, journal publications and technical notes.

Stakeholder engagement

3.6 Engagement was undertaken with Council Officers and wider stakeholders through telephone, face-to-face and email interviews, surveys and conversations.

Duty to cooperate

3.7 A survey was emailed to neighbouring planning authorities, as listed below:

- Kingston Upon Hull City Council
- North Lincolnshire Council
- York City Council
- Scarborough Borough Council
- Ryedale District Council
- Selby District Council

Survey of Travelling Communities

3.8 Attempts were made to complete an interview with residents on all private and public pitches and plots. The questionnaire was designed to ensure all necessary information to support the study was collected. The household interviews took into account the changes to PPTS and ensure sufficient evidence was collected to apply the planning definition. Interviewers sought to identify contacts living in bricks and mortar to interview.

Engagement with bricks and mortar households

3.9 All practical measures to engage with travellers living in bricks and mortar accommodation were taken to determine their future accommodation needs, including whether they wish to move to a permanent site in the study area.

3.10 Contacts for travellers living in bricks and mortar accommodation were sought through a wide range of sources including speaking with people on existing sites to identify any friends or family living in such housing and using other local intelligence from within the Council.

3.11 In addition, adverts were placed on social media to publicise that a local study was being undertaken in order to give all households living in bricks and mortar accommodation the opportunity to make their views known.

Figure 1: Social Media Advertisement

The image is a screenshot of a Facebook advertisement. At the top left is the logo for 'fft Friends Families and Travellers'. Below it is the profile information for 'Friends, Families and Travellers' with the handle '@FriendsFamiliesandTravellers'. The main content of the ad is a post from the 'East Riding of Yorkshire Council' dated '1 min' ago. The post text reads: 'East Riding of Yorkshire Council is currently carrying out a Gypsy, Traveller and Travelling Showpeople Accommodation Assessment. This assessment is carried out to inform how many new pitches and plots will need to be provided in the future. We would like to speak to Gypsies, Travellers and Travelling Showpeople who are looking to develop a site or yard or who live in bricks and mortar and would prefer to live on a site or yard. If you would like to take part in the assessment please contact Tim Gammon on housing.strategy@eastriding.gov.uk to arrange. Thank you.' Below the text are options to 'Like', 'Comment', and 'Share'. A comment box is visible with the placeholder text 'Write a comment...'. Below the comment box are options for 'Status' and 'Photo/Video'. At the bottom of the ad is another post from 'fft Friends, Families and Travellers' dated '19 hrs' ago, with the text: 'We've added a new advice piece to our website, "What to do if a doctor surgery won't register you without a fixed address or ID". Find out more about your #HealthRights!'. The right-hand side of the screenshot shows the Facebook interface for the group, including a 'Send Message' button, a 4.7 star rating, a 'Very responsive to messages' badge, and a 'Community' section with 4,702 likes and 4,587 followers. An 'About' section is also visible, showing a map of Brighton and the address: 'Community Base, 113 Queens Road Brighton BN1 3XG'. Other details include the phone number '01273 234777', the website 'www.gypsy-traveller.org', and the description 'Region · Nonprofit Organization'.

Timing of the Fieldwork

3.12 The fieldwork was undertaken during the non-travelling months and covered December 2017 to February 2018.

Applying the Planning Definition

3.13 The most significant change since the 2012 GTAA is the change to the planning definition of traveller in PPTS (2015), which now excludes those who have ceased to travel permanently. However, the same approach to assessing accommodation needs continues to apply to Gypsy, Traveller or Travelling Showpeople who still travel or who have ceased to travel temporarily. The interviews undertaken as part of this assessment identified who met the planning definition of a traveller and who had a more settled way of life. Interview questions were asked about

- travelling patterns over the last year;
- the reasons for travelling;
- when the travelling took place;
- the length of time of travelling;
- where people stayed when travelling;
- whether they had ever travelled;
- when they stopped travelling;
- the reasons why the household had stopped travelling;
- whether there was an intention to travel again in the future; and
- if so, when and for what purpose.

3.14 The answers to these questions were used to determine the status of each household against the planning definition in PPTS (2015).

3.15 There are three classifications that households fall under when determining whether their needs should be formally assessed within this GTAA. Only those households that meet, or may meet, the planning definition will form the components of need included in this GTAA. These being:

- Households that travel under the planning definition;

- Households that have ceased to travel temporarily under the planning definition, and
- Households who it was not possible to interview and who may fall under the planning definition.

Unknown households

3.16 The needs of households that may meet the planning definition but did not complete an interview have been considered within the process. These households have been classified as ‘unknown’ within the assessment. An estimate of potential need from these households will be determined. This will be a maximum additional need figure over and above the need identified for households that do meet the planning definition³.

3.17 The estimate of potential need in unknown households should seek to identify potential current and future need from any pitches that are known to be temporary or unauthorised and also through new household formation.

3.18 There is no guidance on how ‘unknown’ households should be treated so best practice approaches undertaken elsewhere have been reviewed. Two methods have been identified; weighting responses across the traveller population, or making an assumption that 10% of the ‘unknown’ households would meet the planning definition of traveller if their circumstances were known. Due to the number of responses received (none of which met the new planning definition), the second approach represents a more robust approach and is the preferred option for this assessment. Whilst not an official statistic, the assumed 10% figure is based on a large-scale evidence base that has been tested elsewhere and has been used to calculate current and future needs as explained in Section five.

³ Plus any additional unidentifiable need arising from

Households that do not meet the planning definition

3.19 Households that do not meet the planning definition of traveller do not formally need to be included in this assessment and their accommodation needs should be considered through the NPPF and evidence base documents such as the SHMA or a Caravan and Houseboat needs assessment. However, a section has been included in this GTAA for households who do not meet the new PPTS planning definition as they have responded to the questionnaire and responses will be used to inform the Council's wider work on housing needs assessments. This need not be on the basis of additional plots and could be met through bricks and mortar housing

Calculating Need

3.20 The process undertaken involves identifying the current stock of pitches on all traveller sites and the population living in caravans or mobiles homes. It then considers the likely flows into and out of these types of accommodation and geographically into and out of the area over a specified period.

3.21 Within the assessment, additional allowances are made for any pre-existing backlog in need. For example, the number of concealed families or individuals who have been unable to move out of their family home and set up by themselves or those living in caravans on unauthorised encampments or developments.

3.22 The housing needs of any Gypsy and Traveller households who do not meet the planning definition of a traveller will be assessed as part of the wider housing needs of the area. For example through the SHMA or Housing and Economic Development Needs Assessment process, and will form a subset of the wider need arising from households residing in caravans.

3.23 Table 3 outlines how the assessment of overall net requirement for current and future traveller accommodation is made. The table focusses on collating evidence on current supply, projected supply, the current need for pitches and plots, the resultant shortfall in accommodation and future demand.

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Table 3: Approach to calculating need for pitches and plot

Current residential supply	
A.	Current supply of occupied Council residential site pitches or plots in the Council area
B.	Current supply of authorised and occupied privately owned site pitches or plots in the Council area
C.	Unauthorised pitches or plots tolerated for more than 10 years ⁴
Total households	

Projected Supply	
D.	Number of unused or vacant Council pitches or plots
E.	Number of unused or vacant authorised privately owned pitches or plots
F.	Number or existing pitches or plots expected to become vacant in the near future (public and privately owned)
G.	Number of households in site accommodation expressing a desire to live in bricks-and-mortar housing or move outside of the area (in the next five years)
H.	New Council pitches or plots planned during year 1
I.	Existing applications for private pitches or plots (including unauthorised sites) likely to gain planning permission during year 1
I.Total pitch or plot supply	

Current residential demand	
J.	Households seeking permanent site accommodation in the area
K.	Households on unauthorised encampments expressing a need to reside in the East Riding ⁵
L.	Current unauthorised developments for which planning permission is not expected as there is a presumption against development in these areas
M.	Currently overcrowded or doubled-up pitches or plots including suppressed households
N.	Temporary planning permissions due to expire before 2022
2.Total Residential demand	

Future requirement:	
O.	New family formations expected to arise from existing East Riding households 2018-2023 (Total families x1.5x% per year)
3.Total future requirement 2018-2023	

Total Requirement for extra pitches or plots 2018 to 2023 = Current shortfall + future requirements (1-2) +3

⁴ A 'Tolerated' site is one where the local authority has decided not to seek the removal of the encampment, and where the encampment has been, or is likely to be, allowed to remain for an indefinite period of months or years.

⁵ Includes those residing on tolerated sites for less than 10 years

4 Engagement

4.1 Engagement was undertaken with key Council Officers and representatives of Gypsy and Traveller groups, including the Travellers Times, Travellers Trust, Travellers Movement and the Showmen's Guild. Awareness of the assessment was raised through emails, social media and participants were asked specifically, as part of the interview, whether they knew of any traveller living in bricks-and-mortar that may want to be interviewed.

Interviews and assessment

4.2 Interviews were undertaken between 10 December 2017 and 10 February 2018. The fieldwork was originally scheduled to end in January 2018 however an extension was granted to maximise responses.

4.3 75 potential traveller households were identified and attempts were made to contact each of them, 37 households were interviewed in total; 36 households on public sites and one household in bricks and mortar housing. This represents a good response rate for surveying hard to reach groups. Households that were not interviewed either refused to participate or were not available.

4.4 Following the changes to the PPTS in August 2015, it is now necessary to apply the change in definition of a Gypsy, Traveller or Travelling Showperson for planning purposes. In determining whether a person is a traveller in planning policy terms, the Government advises that consideration should be given to:

- Whether they previously led a nomadic habit of life;
- The reasons for ceasing their nomadic habit of life; and
- Whether there is an intention of living a nomadic habit of life in the future, and if so, how soon and in what circumstances.

- 4.5 The interviews undertaken as part of this assessment identified who met the planning definition of a traveller and who had a more settled way of life. Interview questions were asked about travelling patterns over the last year, the reasons for travelling, where people stayed when travelling, whether they had ever travelled, the reasons why the household had stopped travelling and whether there was an intention to travel again in the future.
- 4.6 An estimate of the potential future additional need from households of unknown travelling status has been included. This includes identified need from unauthorised developments where permanent planning permission is not expected, temporary planning permissions that are due to expire before 2023 and a household formation and growth rate.

Neighbouring authorities

- 4.7 Although the GTAA for East Riding specifically looks at the housing needs of local travellers, the assessment also considers the issues facing neighbouring authorities under the Duty to Cooperate⁶. Neighbouring councils were asked the following questions:
- Are there any cross boundary issues that you believe we should take into account relating to the assessment of accommodation need for travellers?
 - What existing provision is there for travellers in your area, including transit sites?
 - Have any pitches or plots been granted planning permission in your area, or allowed at appeal since 2012?
 - Are there sufficient pitches and plots in your area to meet the accommodation needs of travellers in your area now and over the lifespan of your Local Plan?
 - Have you had any short-term unauthorised encampments in the past year, and if so do you think there is need for more transit provision?

⁶ The Localism Act 2011 requires neighbouring local authorities or groups of authorities to work together on planning issues

- How is your Council identifying future need for traveller accommodation? What are the timescales for this work?
- How are you planning on meeting the accommodation needs of travellers in your area?
- How are you addressing the accommodation needs for travellers that no longer meet the planning definition of traveller and that have stopped travelling permanently?

4.8 Responses received have not identified any cross-border issues

Engagement with Bricks and Mortar Households

4.9 All practical measures were taken to engage with Gypsy and Travellers living in bricks and mortar accommodation to determine their future accommodation needs. Contacts were sought through a range of sources including speaking with people on existing sites to identify any friends or family living in bricks and mortar who may wish to move to a site and other local intelligence from the Council.

4.10 In addition, adverts were placed on social media to publicise that a local study was being undertaken in order to give all households living in bricks and mortar accommodation who the opportunity to make their views known.

5 Assessment of Need

5.1 The assessment of need comprised three phases:

- Phase one: Desktop review
- Phase two: Interviews with travellers
- Phase three: Analysis

Phase one: Desktop Review of the Gypsy, Traveller and Travelling Showperson population

5.2 The first step of the assessment is a desktop review of published documentation and information on travellers living in East Riding.

Data on public and private travellers' sites

5.3 There are currently three public traveller sites within East Riding with a total provision of 66 public pitches. Two of these pitches were vacant at the base date of the assessment. There are 3 authorised private sites with a total provision of 10 pitches, it is unknown how many of these are occupied. There are no private pitches with temporary planning permission; no private pitches or public pitches that have the benefit of planning permission but which have not yet been built and no transit sites.

5.4 There are no known Travelling Showperson plots.

Caravan counts

5.5 A caravan count is a statistical count of the number of caravans on both authorised and unauthorised sites across England. The count takes place every January and July in each Local Authority. The bi-annual Gypsy and Traveller caravan counts and annual Travelling Showpeople counts for East Riding over the last three years are set out below.

Table 4: Caravan Count Gypsy and Travellers site

		Authorised sites (with planning permission)				Unauthorised sites (without planning permission)				
Year	Month	Socially Rented	Private caravans		All Private caravans	No. of caravans on Sites on travellers own land		No. of caravans on Sites on land not owned by travellers		Total All caravans
			Temp planning Permission	Permanent Planning Permission		Tolerated	Not tolerated	Tolerated	Not tolerated	
2015	January	77	0	0	0	0	0	0	0	77
	July	90	0	0	0	0	0	0	9	99
2016	January	96	0	0	0	0	0	0	0	96
	July	98	0	0	0	0	0	0	5	103
2017	January	97	0	0	0	0	0	0	0	97
	July	109	0	0	0	0	0	0	0	109

Table 5: Caravan Count Travelling Showpeople plots

		Authorised sites (with planning permission)				Unauthorised sites (without planning permission)				
Year	Month	Socially Rented	Private caravans		All Private caravans	No. of caravans on Sites on travellers own land		No. of caravans on Sites on land not owned by travellers		Total All caravans
			Temp planning Permission	Permanent Planning Permission		Tolerated	Not tolerated	Tolerated	Not tolerated	
2014	January	0	0	0	0	0	0	0	0	0
2015	January	0	0	0	0	0	0	0	0	0
2016	January	0	0	0	0	0	0	0	0	0
2017	January	0	0	0	0	0	0	0	0	0

5.6 As this is a count of caravans and does not provide information on the number of households, pitches or plots, this assessment does not rely on the caravan count. However, it provides a context of the scale of caravan numbers across East Riding, specifically the concentration of caravans on the public sites provided by East Riding Council.

2011 Census population estimates

5.7 Whilst it is recognised that some families may not identify themselves as Gypsies or Travellers in research, the 2011 Census identifies a total of 69 households in East Riding as having a ‘White: Gypsy or Irish Traveller’ (WGoIT) ethnicity as shown in Table 6. Of these, 59.4% lived in bricks and 40.6% identified themselves as living in a caravan or other mobile or temporary structure.

Table 6: Households identifying as Gypsy Traveller by accommodation type

Total: Accommodation type	House or bungalow	A flat, maisonette or apartment	A caravan or other mobile or temporary structure
69	37	4	28
100%	53.6%	5.8%	40.6%

Source: 2011 Census

5.8 The 2011 Census provides further information on the number of East Riding residents identifying as WGoIT by accommodation type, these are shown in Table 7.

Table 7: People from households identifying as Gypsy Traveller by accommodation type

Total: Accommodation type	House or bungalow	A flat, maisonette or apartment	A caravan or other mobile or temporary structure
199	110	7	82
100%	55.3%	3.5%	41.2%

Source : 2011 Census

5.9 Table 8 provides an analysis of people per household and shows that the average household size is 2.9 for Gypsies and Travellers in East Riding. This compares to an overall household size for East Riding of 2.34 based on Census 2011 data.

5.10 There is some variation in the average Gypsy and Traveller household size between accommodation types, however these are largely comparable with the overall Gypsy and Traveller figures for England.

Table 8: People per household, calculation by accommodation type

	Total: Accommodation type	House or bungalow	A flat, maisonette or apartment	A caravan or other mobile or temporary structure
East Riding	2.9	3	1.75	2.9
England	2.7	3	2	2.8

Source: 2011 Census

- 5.11 The traveller population living in East Riding is predominantly stable and static with a low level of pitch or plot turnover. Local site management data shows that travellers tend to stay on sites for a long time, particularly the sites at Eppleworth Road and Woodhill Way.

Homelessness and re-housing data for travellers

- 5.12 There have been no presentations of homelessness from travellers in East Riding during 2013 to 2018 and, at the time of the fieldwork, there were no applicants on the Housing Register who had identified themselves as being a traveller.

Council site waiting list information

- 5.13 Discussions with the Council's Gypsy and Traveller Support Service confirm that there are 7 households on the waiting list requiring a public pitch in East Riding.
- 5.14 Where appropriate, the findings of this desk top review have been included in Phase three of this assessment within the relevant sections.

Phase two: Interviews with travellers

- 5.15 The views of traveller households currently living in East Riding are vital to inform this assessment of travellers' housing needs. Fieldwork was undertaken between December 2017 and February 2018 using the questionnaire attached at Appendix 3.
- 5.16 The questionnaire seeks information on current tenure type, future needs and tenure preferences and movement between bricks and mortar housing and caravans, household composition, migration patterns and travelling details.

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5.17 The Data Protection Act 1998 makes it essential that we safeguard the privacy of those who participate in interviews. This assessment does not make personal information on specific people public and no individual should be identifiable through the description of where they live or their circumstance.

5.18 Staff from the East Riding Gypsy Traveller Support Service undertook the research in order to:

- maximise response rate;
- identify leads for households living in bricks-and-mortar housing; and
- help with any literacy issue with completing the questionnaire.

5.19 A total of 37 interviews took place.

5.20 The assessment findings help to provide a picture of East Riding's travelling community. The people interviewed identified their ethnicity as follows:

Table 9: Ethnicity of survey respondents

Ethnicity	Number of households
English Traveller	36
Romany Gypsy	1
Total	37

5.21 The assessment identified a total of 85 travellers of which 56% were female and 44% were male.

Family formation rate

5.22 A net household formation rate of 1.5% has been used within this assessment. This is lower than the rate relied upon in the previous assessment and Appendix 2 explains the rationale for this assumption, which has been based on best practice.

Phase three- Analysis

5.23 The findings from the interviews with travellers and the desktop review mean that it is possible to identify:

- whether there is under provision of travellers' accommodation within East Riding;

- whether pitches and plots are overcrowded or have concealed households;
- the number, type and tenure of provision needed to meet the needs of travellers now;
- whether existing accommodation meets travellers accommodation needs;
- the likely future accommodation needs of travellers in the next five years with projections beyond;
- transient movements; and
- future household formation estimates.

5.24 The findings from the interviews and assessment represent a snapshot in time, and updated information will be available through annual monitoring of pitch and plot provision.

Estimating the current supply of pitches or plots in East Riding

The sections below explain how the data from all sources is drawn together and how the components of Estimate of pitch and plot requirements 2018-2033

5.25 The findings from paragraphs 5.26 to 5.48 have been used to assess the overall net requirement for pitches and plots in East Riding over the period 2018 – 2032. The calculation is presented in Table 12, overleaf.

5.26 Table 12 are arrived at which identify the total supply, need and future demand for new pitches and plots.

Current supply

A. Current supply of Public pitches and plots

5.27 There are three public traveller sites within East Riding. There are 66 public pitches in total with two vacancies. There are no other public sites in East Riding.

There are no public Travelling Showpeople plots in East Riding.

B. Current supply of private pitches

5.28 There are 3 authorised private sites in the study area with a total of 10 pitches. One site is located in Barmby Moor, one is located in Keyingham and one is located in Snaith/Pollington.

There are no known private Travelling showpeople plots in East Riding.

C. Unauthorised pitches or plots tolerated for more than 10 years

5.29 There are no known unauthorised pitches or plots tolerated for more than 10 years in East Riding.

5.30 The interview data helped identify which pitches are occupied by households who meet the planning definition of traveller. These are outlined below.

Table 10: Summary of planning status of identified Gypsy and Traveller and Travelling Showpeople

None (0) of the households interviewed met the PPTS planning definition of a traveller.

36 households on public pitches did not meet the PPTS planning definition of a traveller.

38 households are of unknown planning status.

Projected Supply

D. Numbers of unused or vacant Council Pitches or Plots

5.31 There were two vacant Council pitches at the time that the assessment was undertaken. The number of vacant private pitches is unknown, although local intelligence suggests that it is nil, and there are no known Travelling Showpeople plots, vacant or otherwise.

E. Number of unused or vacant authorised privately owned pitches or plots

5.32 None known.

F. Number of existing pitches or plots expected to become vacant in the near future (both publically and privately owned)

5.33 The use of pitch turnover has been the subject of a number of Inspectors Decisions⁷, for example APP/J3720/A/13/2208767 found a GTAA to be unsound when using pitch turnover and concluded:

West Oxfordshire Council relies on a GTAA published in 2013. This identifies an immediate need for 6 additional pitches. However the GTAA methodology treats pitch turnover as a component of supply. This is only the case if there is net outward migration yet no such scenario is apparent in West Oxfordshire. Based on the evidence before me I consider the underlying criticism of the GTAA to be justified and that unmet need is likely to be higher than that in the findings in the GTAA.

5.34 Accordingly, pitch turnover has not been considered as a component of supply in this GTAA. However, the GTAA does include current vacant pitches which are available and pitches which interviews identified will become available.

⁷ From Wealden GTAA 2016 p.15 (ORS)

G. Number of households in site accommodation expressing a desire to live in bricks and mortar accommodation or move out of the area

5.35 Nine households stated that they intend to move from public pitches into bricks and mortar accommodation in the next five years. Two households stated that they intend to move to a public site out of the area. These 11 pitches that will become available have been included in Row G of the calculation of supply.

H. Details of any planned Council public traveller sites to be delivered in year one

5.36 At the base date of this assessment there are no planned public pitches or plots, undetermined planning applications or extant unimplemented planning permission.

I. Existing applications for private pitches or plots (including unauthorised sites) likely to gain planning permission

5.37 None.

Current residential demand

J. Households seeking permanent site accommodation in the area

5.38 Following discussions with the Council's Gypsy and Traveller Support Service, it is estimated that seven households on the waiting list require accommodation on a public pitch. The seven households live outside of East Riding but meet the criteria for inclusion on the waiting list as they have a clear family connection to one or more existing site residents. However, it is not known whether any of them meet the planning definition so, as discussed at para 3.18, 10% of these households have been assumed to meet the new planning definition. Accordingly, to assess current demand in row J, one household on the waiting has been assumed to meet the new definition and six households are indicated as unknown.

Net in-migration

5.39 Interview data and discussions with relevant council departments indicated that the East Riding traveller population is generally settled. 65% of survey respondents had lived at the same address for over five years. This figure rises to 95% for households that have lived at their address for over a year.

5.40 There were two travellers who had lived at their address for less than a year and one of these had migrated in from outside of the East Riding. Two households indicated that they would like to move out of the East Riding to sites at a neighbouring authority. Such low levels of in and out migration suggest that use of a zero net effect of in-migration is locally appropriate. Due to lack of further information it is considered inappropriate to project this minor net effect of out migration over the time period of the assessment.

K. Households on unauthorised encampments expressing a need to reside in East Riding⁸

5.41 Unauthorised encampments are areas of land on which Gypsies, Travellers and Travelling Showpeople have established their living accommodation, but the land does not have planning permission or the permission of the landowner. At the time of the assessment there was one known unauthorised encampment comprising one household in Hotham. The household was travelling through East Riding and had no plans to stay long term.

L. Current unauthorised developments for which planning permission is not expected.

5.42 None known

M. Needs arising from overcrowded or doubled up pitches or plots or suppressed households

5.43 Six households were identified that required an additional public pitch due to overcrowding, being doubled up and/or being a concealed household.

N. Temporary planning permissions due to expire before 2022

5.44 There are no temporary planning permissions due to expire before 2022.

⁸ Includes those residing on tolerated sites for less than 10 years

Future requirement

O. Newly arising need and family formation

- 5.45 Family formation is addressed by section C of the survey which asks the likely requirement for pitches or plots for emerging households over the next five years. A generally held assumption within GTAAs is that travellers normally leave home to set up their own household by the time they reach age of 18 years of age and this best practice has been adopted within this assessment. It is acknowledged that some travellers will leave home before this age however there will also be those that remain at home on the family site beyond this age.
- 5.46 The interview findings identified the requirement for public or private pitches in the next five years to meet future demand for Gypsy and Traveller households living on sites. Three households identified **four** children that would like their own pitch within the next five years.
- 5.47 These children are currently members of non-travelling households however it is possible that they may wish to lead a nomadic way of life in the future. If evidence of this emerges in due course it can be taken into account in future monitoring and assessments.

New household formation rates

- 5.48 It is necessary to plan for the long term and anticipate pitch need from future Gypsy and Traveller households. A net household growth rate of 1.5% has been applied based on the recommendation of Opinion Research Services, as published in the journal of Social Research Practice [here](#). A lower net household growth rate of 1.25% was considered however this was dismissed to build in a margin of safety into the assessment and reduce the risk of underestimating future need.
- 5.49 Based on the assumption that 10% of 'unknown' households meet the planning definition i.e. four households, future requirements due to household growth have been calculated as follows:

Table 11: Future requirements due to household growth

	Base figure	2018-2022- Table 12 Row 0	2023-2027 Table 12, Row 5	2028-2032 Table 12, Row 6
Households that meet the definition	4	0	1	0
Households that do not meet the definition	36	4 ⁹	3	2
Unknown households	34	2	4	3

Estimate of pitch and plot requirements 2018-2033

5.50 The findings from paragraphs 5.26 to 5.48 have been used to assess the overall net requirement for pitches and plots in East Riding over the period 2018 – 2032. The calculation is presented in Table 12, overleaf.

⁹ This is based on the responses to the survey

Table 12: Pitch and plot assessment

Current residential supply		Households that meet the planning definition	Households that do not meet the planning definition	Unknown status
A.	Current supply of occupied Council residential site pitches or plots in Council area	0	36	28
B.	Current supply of authorised and occupied privately owned site pitches or plots in Council area	0	0	10
C.	Unauthorised pitches or plots tolerated for more than 10 years ¹⁰	0	0	0
1.Total households		0	36	38
Projected Supply		Households that meet the planning definition	Households that do not meet the planning definition	Unknown status
D.	Number of unused or vacant Council pitches or plots	0	2	0
E.	Number of unused or vacant authorised privately owned pitches or plots	0	0	0
F.	Number or existing pitches or plots expected to become vacant in the near future (public and privately owned)	0	0	0
G.	Number of households in site accommodation expressing a desire to live in bricks-and-mortar housing (in next five years) or out of the area	0	11	0
H.	New Council pitches or plots planned during year 1	0	0	0
I.	Existing applications for private pitches or plots (including unauthorised sites) likely to gain planning permission during year 1	0	0	0
2.Total pitch or plot supply		0	13	0

¹⁰ A 'Tolerated' site is one where the local authority has decided not to seek the removal of the encampment, and where the encampment has been, or is likely to be, allowed to remain for an indefinite period of months or years.

Current residential demand		Households that meet the planning definition	Households that do not meet the planning definition	Unknown status
J.	Households seeking permanent site accommodation in the area	1	0	6
K.	Households on unauthorised encampments expressing a need to reside in the East Riding ¹¹	0	0	0
L	Current unauthorised developments for which planning permission is not expected as there is a presumption against development in these areas	0	0	0
M	Currently overcrowded ¹² or doubled-up pitches or plots including suppressed households	0	6	0
N	Temporary planning permissions due to expire before 2022	0	0	0
3.Total Residential demand (J+K+L+M+N)		1	6	6

Future requirement:		Households that meet the planning definition	Households that do not meet the planning definition	Unknown status
O.	New family formations expected to arise from existing East Riding households 2018-2022	0	4	2
4.	Total requirement 2018-2022 (Row 3 + O)- Row 2	1	-3	8
5	Requirements 2023-2027	1	3	3
6	Requirements 2028-2032	0	2	3

¹¹ Includes those residing on tolerated sites for less than 10 years

¹²

Transit Sites

- 5.51 Travelling is an important feature of a traveller's identity and way of life, even if it is limited to visiting fairs or family. Within East Riding, the Travelling community is mainly static and settled on established sites. Transit sites are short-term stopping places to accommodate households who are attending specific events or travelling seasonally. They can vary from formal sites to negotiated stopping agreements.
- 5.52 The Government's overarching aim is to ensure fair and equal treatment of travellers, in a way that facilitates the traditional and nomadic way of life for travellers while respecting the interests of the settled community (PPTS paragraph 3).
- 5.53 Policy A of PPTS requires local planning authorities to co-operate with travellers, their representative bodies and local support groups, other local authorities and relevant interest groups to prepare and maintain an up-to-date understanding of the likely permanent and transit accommodation needs of their areas over the life span of their development plan. Policy B refers to the need for local planning authorities to set pitch and plot targets to address the likely permanent and transit site accommodation needs of travellers.
- 5.54 Analysis of the interviews did not identify any transient Gypsy and Travellers or Travelling Showpeople households staying in the East Riding temporarily.
- 5.55 Historical information (including caravan counts) and officer knowledge of unauthorised incursions or encampments within East Riding shows very low levels of short-term transient encampments and there are effective procedures in (in accordance with Central Government guidance) in place to manage them.

5.56 At this time, there is no clear evidence of need for permanent transit sites to address the low levels of unauthorised encampments. As such, it is proposed to continue to use a management approach rather than an infrastructure approach to address short-term unauthorised encampments. Continued joint working between neighbouring local authorities will continue to address the issue of transit sites if necessary. However, from the questionnaire findings, desktop information and Council Officer knowledge there is no evidence of need or demand for transit sites within East Riding.

6 Conclusion

Pitch requirements 2018-2022

- 6.1 PPTS requires the Council to set pitch and plot targets to address the likely permanent and transit accommodation needs of travellers meeting the planning definition in our area.
- 6.2 The findings from the GTAA for East Riding show that there is **need for one pitch over the next five years (2018-2022)** for travellers meeting the planning definition. It is likely that this will be met within the current turnover of pitches in East Riding.
- 6.3 Whilst noting that the needs of Gypsies, Travellers and Travelling Showpeople who do not meet the PPTS definition of traveller should be determined within the context of general housing need, this assessment has identified the need for:
- No pitches over the next five years for households not meeting the planning definition of a traveller.
 - Up to eight pitches over the next five years for Gypsies and Travellers of unknown status.
 - No plots for Travelling Showpeople not meeting the planning definition of a traveller over the next five years, and
 - No plots for Travelling Showpeople with 'unknown' status over the next five years.

Period 2023-2032

- 6.4 In total, this GTAA identifies **the need for one additional pitch for households meeting the planning definition of traveller between 2023 and 2032**. It is likely that this will be met within the current and projected vacant pitches in East Riding
- 6.5 An additional general accommodation need for five pitches between 2023-2032 for settled households not meeting the planning definition of traveller has been identified. and a potential for need up to six pitches for travellers of an unknown status between 2023 to 2032.

Next steps

- 6.6 The evidence set out in this assessment will be used in the review of the East Riding Local Plan to inform the policy approach to meeting the identified needs of gypsies and travellers living in East Riding. In the short term, it will also be used as a material consideration in determining any applications for this form of development.
- 6.7 The figures from the assessment indicate that need arising for traveller accommodation will be met through current and projected vacant pitches and that there is no longer a need to allocate specific sites for new Gypsy and Traveller pitch provision. This may result in the de-allocation of the two current allocations in the Local Plan. In terms of Local Plan policies, it is recommended that the Council should consider a criteria-based policy for any 'unknown' households that cannot be accommodated by using existing vacant pitches and/or future vacancies and provide evidence that they meet the planning definition.
- 6.8 As a response to the change in definition, the Council should also give consideration to how it prioritises vacant pitches on one or all of its public sites.
- 6.9 The GTAA will be reviewed within five years and monitored on an annual basis to assess the impact of the change in definition.

Glossary of terms

Term	Explanation
Amenity block	A building sited on a pitch to provide a dayroom or facilities such as bathroom, toilet, sink and plumbing for a washing machine
Authorised site, pitch or plot	Site, pitch or plot which has the benefit of a site licence or planning permission. Either a privately owned pitch or public Council owned site
Bricks and mortar	Permanent mainstream housing
Caravan	Mobile living vehicles also called trailers or touring caravans
Concealed households	Also called suppressed households. Someone living within a household but wanting to form a separate household and move to their own accommodation (such as adult children, 18 years old and above, living at home).
Doubling-Up	Households sharing a pitch or plot on an authorised site
Gypsies and Travellers	Persons of nomadic habits of life whatever their race or origin, including such persons who on grounds of their own or their family's or dependants' education or health needs or old age have ceased to travel temporarily, but excluding members of an organised group of travelling showpeople or circus people travelling together as such.
GTAA	Abbreviation used for Gypsy and Traveller (and often Travelling Showpeople) Accommodation Assessments undertaken by Local Authorities
Housing need	The quantity of housing required for households who are unable to access suitable housing without financial assistance. For travellers, it includes households with no authorised site to reside on, who live in overcrowded or unsuitable site accommodation and who are unable to obtain more suitable accommodation, who contain suppressed households unable to set up separate family units, who are unable to access a place on an authorised site or to afford land to develop one, who live in bricks-and-mortar accommodation but whose existing accommodation is overcrowded or unsuitable (which may include unsuitability by a person's cultural preference not to live in bricks-and-mortar accommodation).
Housing demand	The quantity of housing that households are willing and able to buy or rent.
Household	One person or a group of people (not necessarily related) living at the same address, in one or more mobile homes or caravans, and sharing at least one meal a day and housekeeping costs.
Mobile home	Large residential unit intended to be static, technically a caravan but

Term	Explanation
	normally moved by a lorry and trailer rather than by towing.
NPPF	National Planning Policy Framework (March 2012)
Pitch	A piece of land of various sizes which generally accommodates one mobile home and one touring caravan, amenity and storage space, an amenity building and parking
Plot	A piece of land of unspecified size accommodating Travelling Showpeople's caravans, trailers, mobile homes and sometimes equipment. Sometimes called a yard.
PPTS	Planning Policy for Traveller Sites (August 2015) Government document.
Settled Gypsy and Traveller	Persons who do not meet Planning Policy for Traveller Sites definition of a traveller, who on grounds of their own or their family's dependants' educational or health needs or old age or other reason have ceased to travel permanently but excluding members of an organised group of travelling showpeople or circus people travelling together as such.
Settled Travelling Showperson	Members of a group organised for the purposes of holding fairs, circuses or shows (whether or not travelling together as such) who do not meet Planning Policy for Traveller Sites definition of a Travelling Showperson. This includes such persons who on their own or their family's dependants' more localised pattern of trading, educational or health needs or old age have ceased to travel permanently but excludes Gypsies and Travellers.
Suppressed Household	Also called concealed households. Someone living within a household but wanting to form a separate household and move to their own accommodation (such as adult children, 18 years old and above, living at home).
Transit Site	A site provided for short-term temporary use by travellers on the move. Can vary from a formal site to a temporary stopping place for specific events or seasonal travel.
Travelling Showpeople	Members of a group organised for the purposes of holding fairs, circuses or shows (whether or not travelling together as such). This includes such persons who on the grounds of their own or their family's or dependant's more localised pattern of trading, educational or health needs or old age have ceased to travel temporarily, but excludes Gypsies and Travellers

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Term	Explanation
Travellers	The term “travellers” is the commonly-accepted term used for planning purposes to mean “Gypsies and Travellers” and “Travelling Showpeople”. It is a non-ethnic description to encompass all those of a travelling way of life whatever their race or origin. In planning policy terms this includes such persons who have ceased to travel temporarily because of their own or their family’s or dependants’ educational or health needs or old age.
Unauthorised development	Private land occupied by the owner but without the benefit of planning permission
Unauthorised encampment	Land occupied by Gypsies, Travellers and Travelling Showpeople and their homes but without the benefit of planning permission or the permission of the landowner. Can include land at the side of the road

Household formation rates of Gypsy and Traveller sites in the study area.

The rate of household growth is a key element of the Gypsy and Traveller Accommodation Assessment (GTAA). The net household growth rate is projected over time on a compound basis and the consequences of using an incorrect rate can be significant over the period of a Local Plan. This is illustrated in Table I where an assumed 3% net growth rate implies a 56% increase in households over a 15 year period compared to a 1.25% net compound rate which results in a 20% increase.

Table I3: The effect of applying various net household growth rates

		% household growth	% household growth	% household growth
		Year 5	Year 10	Year 15
Household Growth Rate per Annum	3%	16	34	56
	2.75%	15	31	50
	2.50%	13	28	45
	2.25%	12	25	40
	2%	10	22	35
	1.75%	9	19	30
	1.50%	8	16	25
	1.25%	6	13	20

The 2012 East Riding GTAA used a future household formation figure of 3% net per annum compounded. The rationale for use of this figure is that it is *established practice in assessment of Gypsy and Traveller Accommodation Needs*¹³. It is likely that this stems from the 2007 CLG guidance which used an illustrative example of calculating future accommodation needs based on a 3% growth rate. Use of a 3% growth rate became standard practice in GTAAs however, in March 2014 CLG confirmed that it did not represent national planning policy¹⁴ and reiterated that *the appropriate rate for individual assessments will depend on the details identified in the local authorities own assessment of need*.

¹³ East Riding of Yorkshire Council GTAA (2012), paragraph 9.3.3

¹⁴ See letter from Brandon Lewis (the then Parliamentary Under Secretary of State within the Department for Communities and Local Government) found here <http://consult.cheshirewestandchester.gov.uk/file/3022613>

Opinion Research Services (ORS) have modelled population and household growth based on 2011 Census data and responses to more than 2,000 face-to-face interviews with Gypsy and Traveller households. Their findings have been accepted as robust academic evidence and published in the Journal of Social Research Practice¹⁵. They conclude that

- 3% net household growth rate a year for Gypsies and Travellers is unrealistic;
- population growth may actually be as low as 1.25% a year, and
- the best available evidence suggests that the net annual Gypsy and Traveller household growth rate is around 1.5% per year.

This view has been supported by Planning Inspectors in a number of Decision Notices¹⁶. The most recent being an appeal in Doncaster (Ref: APP/F4410/W/15/3133490) where it was claimed by the agent that a rate closer to 3.00% should be used. The Inspector concluded:

¹⁵ Nigel Moore ORS 2016, Journal of Social Research Practice, Issue 3 Winter 2016/17 page 15-21. <http://the-sra.org.uk/wp-content/uploads/social-research-practice-journal-issue-03-winter-2017.pdf>

¹⁶ See City of York Gypsy and Traveller Accommodation Assessment June 2017, page 31.

- In assessing need account also needs to be taken of likely household growth over the coming years. In determining an annual household growth rate the Council relies on the work of Opinions [Sic] Research Services (ORS), part of Swansea University. ORS's research considers migration, population profiles, births & fertility rates, death rates, household size data and household dissolution rates to determine average household growth rates for gypsies and travellers. The findings indicate that the average annual growth rate is in the order of 1.5% but that a 2.5% figure could be used if local data suggest a relatively youthful population. As the Council has found a strong correlation between Doncaster's gypsy and traveller population age profile and the national picture, a 1.5% annual household growth rate has been used in its 2016 GTANA. Given the rigour of ORS's research and the Council's application of its findings to the local area I accept that a 1.5% figure is justified in the case of Doncaster.

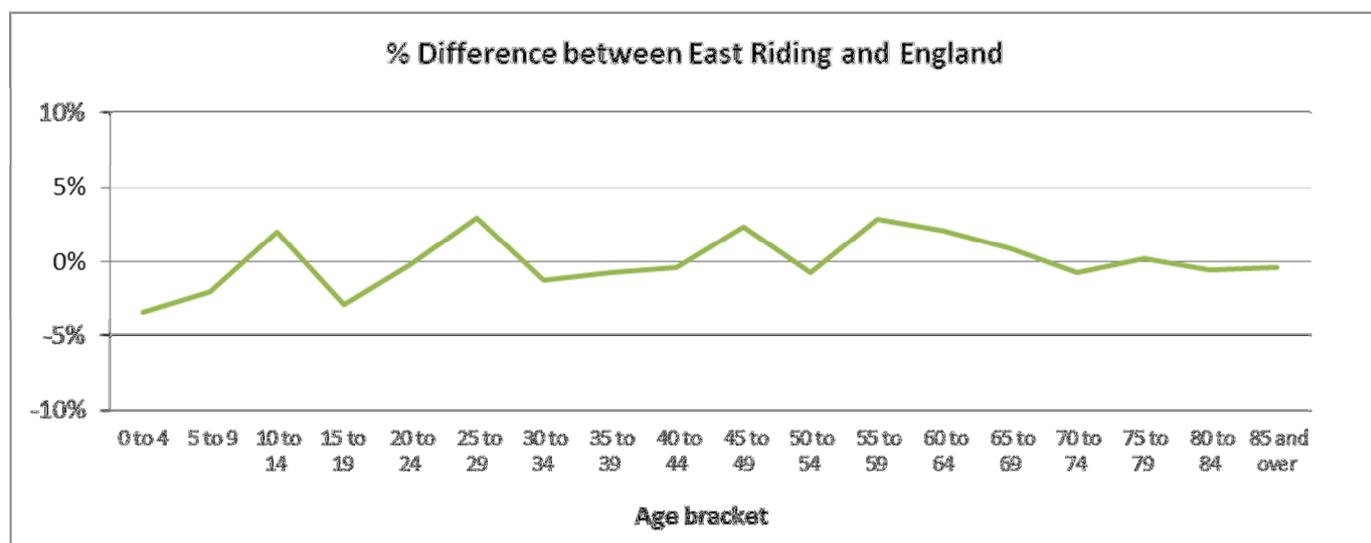
As stated in the above judgement, some local authorities might allow for a household growth rate of 2.5% per annum to provide a safety margin if they have a relatively youthful¹⁷ Gypsy and Traveller population.

Analysis of the age of Gypsy and Traveller populations in East Riding and nationally is, therefore, required to determine whether the use of a figure higher than 1.5% is appropriate. Despite issues with under-recording the total number of Gypsy and Travellers, Census 2011 provides a representative picture of the population breakdown by age. *Comparisons are provided in the Tables below.*

¹⁷ Gypsy and Traveller Methodology: Household Formation and Growth Rates, March 2015 Craven GTAA

Table 14: Age of Gypsy and Traveller populations, East Riding and England

Age	England	East Riding of Yorkshire	Difference between East Riding and England
0 to 4	10%	7%	-3%
5 to 9	10%	7%	-2%
10 to 14	10%	12%	2%
15 to 19	9%	6%	-3%
20 to 24	8%	8%	0%
25 to 29	8%	11%	3%
30 to 34	7%	6%	-1%
35 to 39	7%	6%	-1%
40 to 44	7%	7%	0%
45 to 49	6%	9%	2%
50 to 54	5%	4%	-1%
55 to 59	4%	7%	3%
60 to 64	3%	5%	2%
65 to 69	2%	3%	1%
70 to 74	2%	1%	-1%
75 to 79	1%	1%	0%
80 to 84	1%	0%	-1%
85+	0%	0%	0%



This analysis shows that East Riding has a relatively older Gypsy and Traveller population in comparison to the national Gypsy and Traveller population. Based on these findings, there is no evidential justification for using a net household growth figure of over 1.5%. In fact, the evidence points to use of a figure below 1.5%. However, to build in a safety margin it is recommended that a net household growth rate of 1.5% per annum is applied.

Purpose of interview, Data Protection and Privacy Notice – to be read to the interviewee

This interview is to find out about the accommodation needs of Gypsies, Travellers and Travelling Showpeople living in East Riding of Yorkshire. By agreeing to be interviewed you agree to the Council having access to your address and responses for the purpose of this research only.

The person interviewing you has been employed and is acting on behalf of East Riding of Yorkshire Council.

The information collected enables the Council to assess the needs of Gypsies, Travellers and Travelling Showpeople in accordance with the Housing Act 1985.

Your personal information will be held and used in accordance with the Data Protection Act 1998. The Council’s representatives will not share or disclose such information to any unauthorised person or body. The information will be used to inform East Riding of Yorkshire Council’s Traveller Accommodation Assessment.

Thank-you so much for helping with this important piece of research.

A. General information

A1	Date/time of site visit <i>INTERVIEWER: please write in</i>	DD/MM/YYYY	Time
A2	Name of INTERVIEWER: <i>INTERVIEWER: please write in</i>		
A3	Address and pitch number <i>INTERVIEWER: please write in</i>		
A4	Type of accommodation <i>INTERVIEWER: please cross one box only</i>		
	Council <input type="checkbox"/>	Private <input type="checkbox"/>	Unauthorised <input type="checkbox"/>
			Bricks and Mortar <input type="checkbox"/>
A5	Name of family: <i>INTERVIEWER: please write in</i>		
A6	Ethnicity of family: <i>INTERVIEWER: please cross one box only</i>		
	Romany Gypsy <input type="checkbox"/>	Irish Traveller <input type="checkbox"/>	Scots Gypsy or Traveller <input type="checkbox"/>
	New Age Traveller <input checked="" type="checkbox"/>	English Traveller <input type="checkbox"/>	Show Person <input type="checkbox"/>
		Welsh Gypsy <input type="checkbox"/>	Non-traveller <input type="checkbox"/>
	<i>Other or Response not provided (please specify)</i>		

A7 Number of units on the pitch:

INTERVIEWER: please write in

Mobile homes Touring Caravans Day Rooms Other

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A8 How long have you lived here? If you have moved in the past 5 years, where did you move from? *INTERVIEWER: please write in*

Years	Months	If you have moved in the past 5 years where did you move from?
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A9 Did you move here out of your own choice or because there was no other option? If there was no other option, why? *INTERVIEWER: please cross one box only*

Choice No option

If no option, why?

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A10 Is this site suitable for your household? If so why and if not why not? (For example close to schools, work, healthcare, family and friends etc.)

Yes – good access to...

INTERVIEWER: please cross all that apply

Schools Work Healthcare Family & Friends Motorway network Other

Details / specify if necessary

No – poor access to...

INTERVIEWER: please cross all that apply

Schools Work Healthcare Family & Friends Motorway network Other

A11 How many separate families or adults live on this pitch?

INTERVIEWER: please cross one box only

1 2 3 4 5 6 7 8 9 10

B. Demographics

B1 Demographics – Household 1 (Complete additional forms for each household on pitch) *INTERVIEWER: please write in*

Person 1		Person 2		Person 3		Person 4	
Sex	Age	Sex	Age	Sex	Age	Sex	Age
Person 5		Person 6		Person 7		Person 8	
Sex	Age	Sex	Age	Sex	Age	Sex	Age

C. Accommodation needs

C1 How many families or adults living on this pitch are in need of a pitch of their own in the next 5 years? *INTERVIEWER: please cross one box only*

1	2	3	4	5	6	7	8	9	10
<input type="checkbox"/>									

Other *Please Specify*

C2a How many of your children will need a home of their own in the next 5 years as a result of setting up home and where will these be needed?

Please cross one box in each row as applicable

	On this site	Public site in East Riding	Private site in East Riding	Site not in East Riding	Housing in East Riding	Housing not in East Riding
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Household 1	<input type="checkbox"/>					
Household 2	<input type="checkbox"/>					
Household 3	<input type="checkbox"/>					
Household 4	<input type="checkbox"/>					
Household 5	<input type="checkbox"/>					

C2b When will these be needed?

Please cross one box in each row as applicable

	Now	In 1-2 years	In 2-5 years
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Household 1	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Household 2	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Household 3	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Household 4	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Household 5	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

D. Waiting List

D1 Is anyone living here on the waiting list for a pitch in this area? *INTERVIEWER: Please cross one box only*

Yes	<input type="checkbox"/>	—————>	<i>Continue to D2</i>
No	<input type="checkbox"/>	—————>	<i>Go to D4</i>

D2 If so, how many people living here are on the waiting list for a pitch in the area? *INTERVIEWER: Please cross one box only*

1	2	3	4	5	6	7	8	9	10
<input type="checkbox"/>									

D3 How long have they been on the waiting list? *INTERVIEWER: Please cross one box only*

0-3 months	3-6 months	6-12 months	1-2 years	2+ years
<input type="checkbox"/>				

Other *(Please specify)*

Details (Please specify)

D4 If they are not on the waiting list, do any of the people living here want to be on the waiting list?

INTERVIEWER: Please cross one box only

1	2	3	4	5	6	7	8	9	10
<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
No	<input type="checkbox"/>	Other (Please specify)				<input type="text" value="Details"/>			

E. Future Accommodation Needs

E1 Do you plan to move from this site in the next 5 years? If so, why?

INTERVIEWER: Please cross one box only

Yes *If yes* —————> *Continue to E2*
No *If no* —————> *Go to F1*

If so why? (please specify)

E2 (a) Where would you move to? *INTERVIEWER: Please cross one box only*

Another site in this area	A site in another council	Bricks and mortar in this area or in another council	Other (please specify)
<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

Please specify in terms of the geographical area you wish to move to

E2 (b) *INTERVIEWER: If they would move to another site in this area prompt for where*

Please specify in terms of the geographical area you wish to move to

E3 If you want to move would you prefer to buy a private pitch or site, or rent a pitch on a public or private site? *INTERVIEWER: Please cross one box only*

Public Pitch	Private Pitch
<input type="checkbox"/>	<input type="checkbox"/>

E4 Can you afford to buy a private pitch or site? *INTERVIEWER: Please cross one box only*

Yes	No	Response not provided
<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

E5 Do you own another site or land which you would like to develop? *INTERVIEWER: Please cross one box only*

Yes	No
<input type="checkbox"/>	<input type="checkbox"/>

What is the location of this site/land?

F. Travelling

F1 How many trips, living in a caravan or trailer, have you or members of your family made away from you permanent base in the last 12 months? *INTERVIEWER: Please cross one box only*

0	1	2	3	4	5+
<input type="checkbox"/>					

APPENDIX THREE: GTAA QUESTIONNAIRE

↓
Go to F6
Continue to F2

F2 If you or members of your family have travelled in the last 12 months, which family members travelled? *INTERVIEWER: Please cross one box only*

All the family	Adult males	Other	If other, please, specify
<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	

F3 What was the main reason for travelling? *INTERVIEWER: Please cross one box only*

Work	Holidays	Visiting family	Fairs	Other
<input type="checkbox"/>				

Details /specify if necessary

F4 At what time of year do you or family members usually travel? And for how long? *INTERVIEWER: Please cross one box only*

All year	Summer	Winter
<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

And for how long?

F5 Where do you or family members usually stay when they are travelling? *INTERVIEWER: Please cross all boxes that apply*

Transit sites	Roadside	Friends/family	Other	If other, please specify
<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	

F6 *INTERVIEWER: Ask F6 to F8 ONLY if F1=0, otherwise go to F9*
 Have you or family members ever travelled? *INTERVIEWER: Please cross one box only*

Yes	<input type="checkbox"/>	→	Continue to F7
No	<input type="checkbox"/>	→	Go to F9

F7 When did you or family members stop travelling? *INTERVIEWER: Please write in*

Details

F8 Why do you not travel anymore? *INTERVIEWER: Please cross all boxes that apply and request further details*

Children in school	Ill health	Old Age	Settled now	Nowhere to stop	No work opportunities	Other
<input type="checkbox"/>						

If other, please specify

Further deatails about children in school, types of ill health, or looking after relatives with poor health, and specific problems/issues relaing to old age

F9 Do family members plan to travel in the future? *INTERVIEWER: Please cross one box*

only

Yes



Continue to F10

No



Go to G1

F10 When, and for what purposes do they plan to travel? *INTERVIEWER: Please write in*

Details

G

Bricks and Mortar Contacts

G1 Contacts for Bricks and Mortar interviews? *INTERVIEWER: please write in*

Details

G2 Any other information about this site or your accommodation needs? *INTERVIEWER: please write in*

Details